

| Rural India: Blossoming in Neglect? | BAIF Campus, Pune | 30th August, 2018 |

Managing the Water-Energy-Livelihood Nexus

Glimpses from 18 years of ITP Research in Eastern India



Defining Features...

- *Largest concentration of poverty outside SSA*

- *Tribal Uplands*

- Jharkhand, Orissa, Hilly N-E
- Low population density
- (relatively) High land availability pc
- First-generation farmers
- High rainfall; Untapped water resources
- 'Tribal Deprivation'

- *Fertile Floodplains of GBM basin*

- Eastern UP, Bihar, W. Bengal, Assam
- High population density
- Stamp-sized land parcels
- Recurring floods
- High rainfall; Excellent aquifers
- *Economic water scarcity*



ITP: Irrigation and Agrarian Impasse...

- **Agrarian Impasse in Bihar**
 - Alternate hypotheses...
 - Land to Groundwater
 - High TW Density, Low Utilization
 - Farm Power provision...
- **Scarcity among Plenty in WB**
 - Abundant aquifers, Under irrigation
 - SWID Certificates; Depletion Obsession
 - Monopolistic Water Markets
 - Farm Power provision...
- **Floods and Tanks in Eastern India**
 - Often ignored in tank literature
 - Floods, Ahar-Pyne Systems
 - Ganges Water Machine...

Understanding Agrarian Impasse in Bihar

The key hypothesis of policy-makers during the 1980s was that raising tubewell density would trigger agrarian upsurge in Bihar as it did in Punjab, Haryana and western UP. The state did record high growth rates of cereal yields during the 1980s, higher than the national figures. However, this promising development could not be sustained in the 1990s, and cereal yields have stagnated since then. Based on fieldwork in eight villages of Bihar, the paper argues that, more than agrarian structure, the lack of adequate infrastructure and economic incentives has contributed to the agrarian stagnation in Bihar. The growth potential unleashed by the expansion of shallow tubewell irrigation has been constrained by (a) complete neglect of public sector investments in physical and institutional infrastructure and (b) unfavourable output to factor price ratios.

AVINASH KISHORE

I Introduction

After a century-long stagnation, agriculture in eastern India experienced a turn around in 1980s with rapid groundwater development. Especially, West Bengal and eastern Uttar Pradesh performed very well with growth rates in production becoming as high as 4-6 per cent during 1981-82 to 1991-92. Agricultural production and productivity levels in the 'middle state' Bihar also witnessed a growth higher than the long-term growth trend of the state (Pandey and Pal 2000). Yet, agriculture in the state grew at a slower pace, over a smaller base, than the momentum was lost in spite of expansion of tubewell irrigation.

This paper tries to explore the reasons for this first section of the paper presents a review of literature from the existing body of research on reasons for agrarian stagnation in eastern India. The second section looks at the latest trends in tubewell irrigation and discourse of water markets and their productivity and equity based on data from a primary survey. The third paper discusses various macroeconomic factors farmers' ability to leverage the newly created public increase crop productivity and raise incomes. This is based on the knowledge of larger reality of agriculture in Bihar and observations from field survey. The concluding section discusses various alternative crops yield and farm incomes based on studies of various farms in the region.

II Methodology Used in Study

The study involved an extensive review of literature on issues of agrarian structure and production related growth, groundwater development and water in eastern India and primary data collection using field discussions and interview schedules.

The primary data were collected from field study in eight villages from six districts of Bihar in 2000. Villages are from Nalanda and Bhadda districts while the rest six are from districts, viz. Muzaffarpur, Saran and Gopalganj.

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III Literature Review

IWMI-TATA
Water Policy Program



Notwithstanding the huge potential in terms of fertile soils, groundwater reserves, and rich peasant tradition, eastern India is characterized by low agricultural productivity, backwardness, and poverty.

Groundwater development can transform the stagnant east Indian agricultural economy into a vibrant one, with positive productivity and equity impacts. However, due to a multitude of policy differences coupled with varying agrarian structures, the beneficial impact of groundwater has not been realized equally across the region.

A few policy level changes can go a long way in unleashing an unprecedented boom in the emerging groundwater based agrarian economy in eastern India.

IWMI-Tata

Comment

Groundwater Development and Agrarian Change in Eastern India

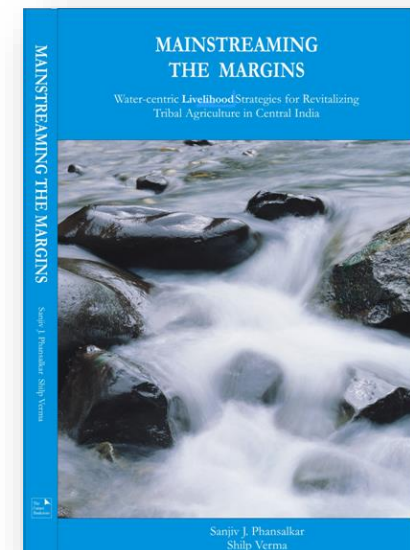
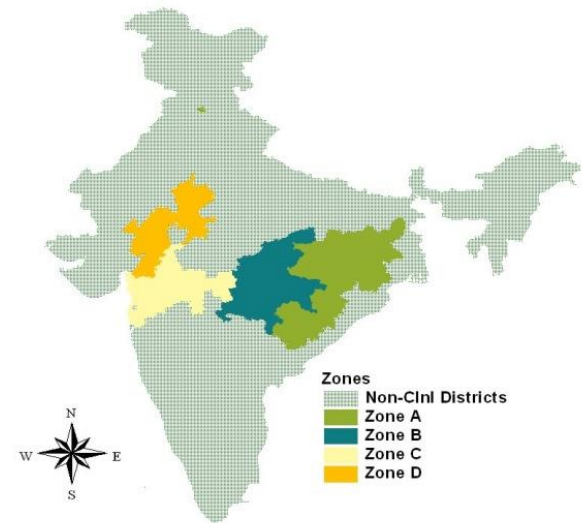
Aditi Mukherji

Based on Research by
Vishwa Ballabh
Kameshwar Choudhary
Sushil Pandey
Sudhakar Mishra

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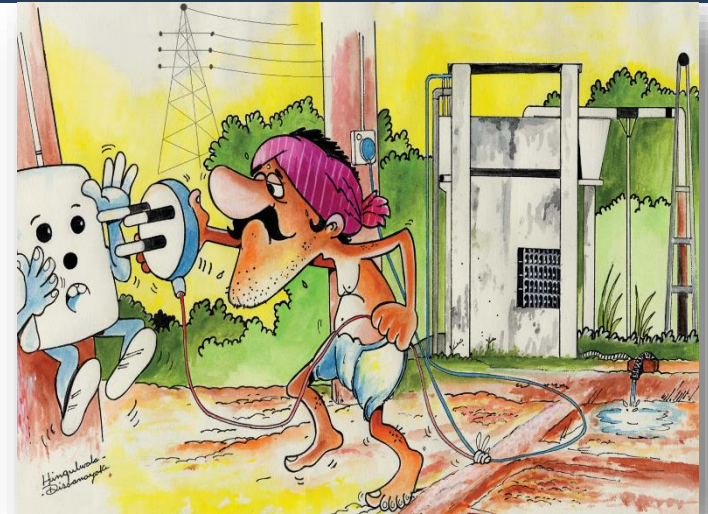
ITP: Water and Tribal Livelihoods...

- **Central India Initiative (CInI)**
 - Central Indian tribal heartland
 - Dahod to Dumka
 - Sadguru, AKRSP, BAIF...to PRADAN
 - Contours of Tribal deprivation
 - 'Water Control' strategies
 - Kharif Paddy Stabilization
 - Appropriate technologies – pumps
 - **Water-centric Tribal Livelihoods**
- **Beyond the Chicken's Neck**
 - North-East India Initiative (NEInI)
- **SRI for Tribal India**
 - Bundle of best practices
 - Less water, but More 'water control'

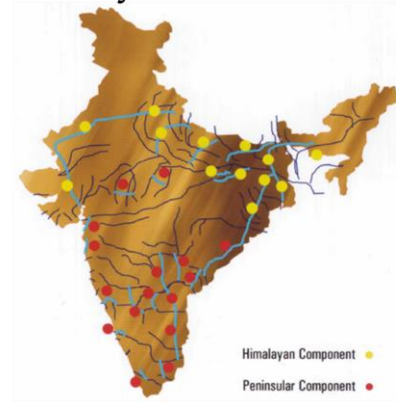


ITP: E-I Nexus and VW Trade

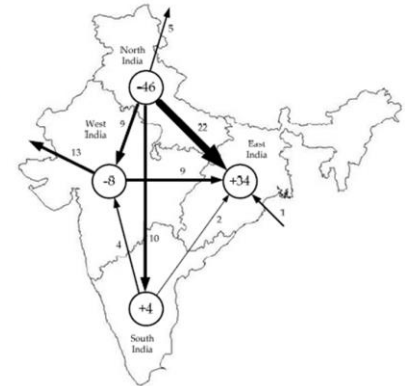
- **Managing the E-I Nexus**
 - Energy Divide
 - East-West Contrast
 - Full irrigation vs. Deficit irrigation
 - Demand for farm power subsidies
 - Flat Rate, Universal Metering
 - Temporary Farm Power Connections
- **Perverse VW Trade and NRLP**
 - Public discourse on NRLP
 - Domestic deficits and surplus
 - Water scarce India exporting VW
 - Water abundant India importing VW
 - Physical abundance, Economic scarcity



Physical vs. Virtual Water Transfers...



- $178 \times 10^9 \text{ m}^3 \text{ p.a.}$
- Water Abundant TO Water Scarce



- $106 \times 10^9 \text{ m}^3 \text{ p.a.}$
- Water Scarce TO Water Abundant!!

ITP: Second Green Revolution

- **Second Green Revolution**
 - Pump re-electrification
 - Mimicking High-FR regime
 - Boro and Summer Cultivation
 - Potential role for 'Solar' in E. India
 - Competitive, Equitable Water Markets
- **Irrigation Deprivation and PMKSY**
 - India's unirrigated half
 - Density of irrigation infrastructure
 - Utilization of irrigation infrastructure
 - PMKSY 2.0 (GW)
 - Delivering 'Har Khet ko Pani'...

Kick-starting a Second Green Revolution in Bengal

ADITI MUKHERJI, TUSHAAR SHAH, PARTHA SARATHI BANERJEE

Two decisions taken by the Government of West Bengal, one to facilitate easier extraction of groundwater, and the other, the application of a fixed connection fee for an electricity connection to farmers could well lead to a quantum leap in agricultural production.

Late last year the Government of West Bengal took two policy decisions not widely publicised by the media or commented upon by the academia. They are decisions which will change the lives of millions of small and marginal farmers in the state by improving their access to groundwater and in the process may as well kick-start a new green revolution.

First, the Water Resources Investigation and Development Department (WRID), vide a memo dated 9 November 2011, changed a provision of the West Bengal Groundwater Resources (Management, Control and Regulation) Act 2005. Now farmers located in 301 or so 'safe' groundwater blocks and owning pumps of less than 5 horsepower (HP) and tube

continue to pay a metered tariff for their electricity consumption – a tariff that is unsubsidised and indeed a little higher than average cost of supply.

Why Are These Changes Important?

In order to understand the full implications of these two policy changes, we need to understand agriculture, groundwater and electricity situation in West Bengal and how it is different from the dominant discourse of over-exploitation and scarcity that we often read about (Janakarajan and Moench 2006; Moench 2007; Sarkar 2011; Mukherji 2006). After posting impressive agricultural growth rates of 6% and above per annum in the late 1980s and early 1990s (Saha and Swaminathan 1994), West Bengal's agricultural growth has stagnated at 1-2% per annum since then (Sarkar 2006). Production of summer boro paddy is showing a declining trend. While the costs of cultivation (especially irrigation costs) have increased several times, the market price of paddy has either stagnated or risen less steeply than



IWMI-TATA POLICY PAPER JUNE 2016

HAR KHET KO PANI (Water to Every Farm)

Rethinking Pradhan Mantri Krishi Sinchai Yojana (PMKSY)

Tushaar Shah
Shilp Verma
Neha Durga
Abhishek Rajan
Alankrita Goswami
Alka Palrecha



This Session...

Speaker	Title
Shilp Verma (Consulting Researcher, IWMI)	Managing the Water-Energy-Livelihood Nexus in Eastern India
Satyendra Nath Mishra (XIMB, Bhubaneswar)	Challenges to the Natural Resource Management at the Shirui Village in Ukhrul district, Manipur
Anil Verma (PRAN, Gaya)	Impact of principles of System of Root Intensification method of Crop cultivation in Paddy crop grown in Gaya, Bihar
Nirmalya Choudhury (TISS, Mumbai)	Development Profile of Flood Prone Areas in Eastern India
Manisha Shah, Sujata Das Chowdhury Tushaar Shah (IWMI-Tata Water Policy Program)	Pro-poor Farm Power Policy for West Bengal
Gyan Prakash Rai , Anup Kumar , Rohit Goel (IWMI-Tata Water Policy Program)	Catalyzing solar irrigation market in North Bihar
Bikalp Chamola (Vikasanvesh Foundation, Tata Trusts)	Small Pumps Big Hopes: An exploratory study to understand the role of small irrigation pumps in enhancing incomes of small and marginal farmers in eastern states of India
Victor Lesniewski (Khetworks)	Small Pumps, Big Risks: Testing Prototypes and markets for and with smallholders in East India
Abhishek Rajan (IWMI-Tata Water Policy Program)	Implementing PMKSY in India's Eastern Geography

Some Issues to Flag...

- *Tenancy, Land Leasing*
 - *Myriad rental market configurations*
 - *Impact on input intensification*
 - *Fair share of 'Land' as factor of prod.*
- *Ag+ Allied Sector in Eastern India*
 - *SFPF opportunities in Eastern India*
 - *Regional imbalance in dairy development*
 - *Poultry, Fisheries...*
- *Water Quality and Health*
 - *Arsenic in Groundwater*
 - *Links to GW Irrigation*
 - *Water Quality and Health*
 - *Sanitation and Floods; Urban floods?*
 - *'Swachh Bharat' and Shallow Aquifers*



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